

Jackson County, Georgia Executive Summary Approved Budget for Fiscal Year 2018

October 4, 2017

General Information

- The FY 2017 tax rate is 10.933 mills for incorporated areas; 9.416 mills for unincorporated areas. The millage rate will be lower than in FY 2016. The increase in overall anticipated taxes is a result of new additions in the digests. The incorporated areas gross digest increased 11.31%, and the unincorporated areas gross digest increased 3.13% from FY 2016.
 - a. The difference associated with the millage rate in the two areas of the County is due to:
 - i. Uneven growth between the two measured areas, and:
 - ii. Application of the insurance premium tax rollback rate to the unincorporated area.
- The FY 2018 adopted General Fund budget is \$42,407,274, an increase of \$1,640,993 or 4.0% from FY 2017. SPLOST V exceeded the original proposed sales tax revenue, so the excess proceeds are being allocated toward a portion of the General Funds debt service for FY2018, which has led to the proposed General Fund revenues exceeding the proposed General Fund expenditures by \$1.4 million. These proposed additional funds are being designated to increase the General Funds fund balance.
- FY 2018 total annual budget for all funds is \$53,948,229 (General Fund, Special Revenue Funds, and Other Funds)
 - a. SPLOST V will pay \$3,437,200 (Bond Debt \$2,451,003, Capital Leases \$986,197) of the General Funds debt service payments for FY 2018.
 - b. FY 2018 SPLOST VI will pay \$1,118,350 of bond debt.
- Several major factors went into formulating the FY 2018 budget. They are as follows:
 - a. Employees will receive a COLA, with a total cost budgeted at \$478,500. The COLA is apportioned as follows:

i. Non-Public Safety: 2.5% COLA

ii. Public Safety: 3% COLA

- b. The County portion of health insurance funding will increase in FY 2018 by \$630,000 or 14% from FY2017. In an effort to decrease the dependency of the General Funds assistance, \$200,000 of the health insurance increase is projected to build the fund balance in the Health Insurance Fund.
- c. In FY2018, E-911 and the Correctional Institute employees will be converted from the defined contribution retirement plan to the defined benefit plan, the same as all other public safety departments, with an annual net increase of \$200,000.
- d. The Board of Commissioners have allocated \$1,000,000 of the general funds fund balance to build an agricultural center. In FY2018, \$100,000 of the \$1,000,000 funds are appropriated.

- Transfers out from the General Fund are \$4,266,360, an increase of \$431,243 or 11.24%. This is due to the restructuring of several funds such as debt service, capital projects, and health insurance funds, so as to not distort operating costs. Transfers Out now primarily encompass subsidies to Special Revenue Funds and Component Units (Airport Authority).
- Below is a list of vehicles and other machinery that have been approved for the FY 2018 budget. These items will be financed through a three-year lease purchase agreement.

EMS – Body Remount \$130,000

Sheriff – 10 patrol vehicles \$37,000 each, fully equipped.

Road Dept. – Four-wheel drive extended cab pickup \$25,800, 2 – four-wheel drive 85 horsepower tractors with batwing cutting attachment \$53,000 each

JCCI – 1 four-wheel drive SUV, \$36,500. 1 crew cab pickup truck \$25,500

JCCI Fire Brigade – Pickup truck \$25,800

Transfer Station – Roll off container truck \$175,000, roll off container \$10,000

Personnel

• The following positions have been approved in the FY 2018 budget:

Geographic Information Systems: GIS Technician Human Resources: Wellness Coordinator - part-time Board of Elections: Convert Part-time Position to Full-time Fleet Maintenance: Diesel Mechanic and General Mechanic

Jail: 2 - Jailer Positions

Animal Control: Animal Control Officer

Superior Court: Administrative Assistant for Court Administrator **Juvenile Court:** Part-time Administrative Assistant Position

E911: 2 - Communication Officers **Planning & Zoning:** Planner Position

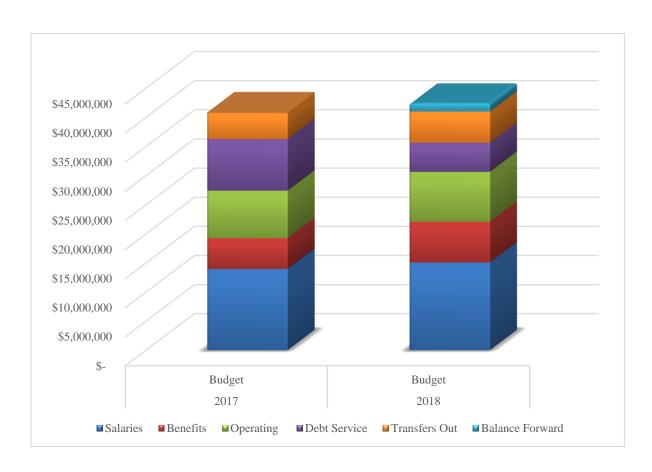
• FY2018 employee's share of health insurance will remain the same as FY 2017.

Other Information

- The total Fund Balance, based on budget, at the end of FY 2018 is projected to equal approximately \$8,785,909 or 21% of the General Fund Revenues, exclusive of Other Financing Sources. The aforementioned amounts are based on budget forecasting.
- Jackson County's increase in the 2017 Total Net Digest of \$152,484,678 or 6.79% has caused an increase of approximately \$1,403,776 or 6.33% in real & personal property taxes from the prior year.
- Total debt service ultimately paid from the General Fund totals \$4,983,693, debt service includes bond debt and capital leases for FY 2018. This accounts for 12.2% of the total General Fund expenditures exclusive of transfers out as opposed to 24.4% in FY 2017.

FY 2018 General Fund Budget at a Glance

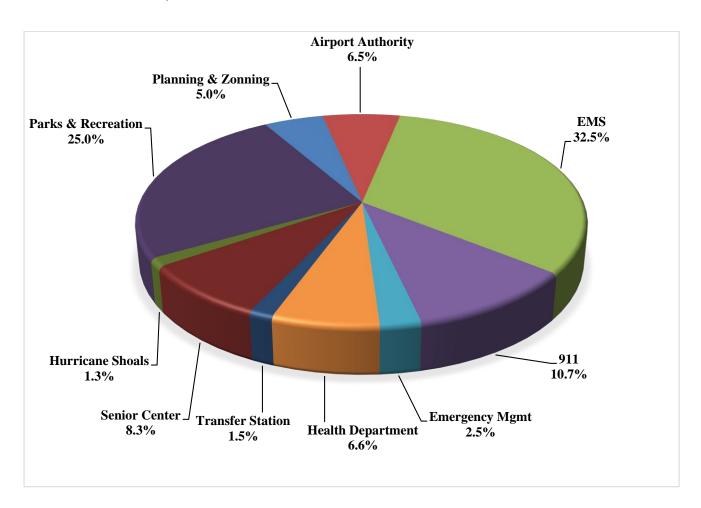
| | 2017 Budget | 2018 Budget | Percent of Total | Difference 2018-2017 | Percent Change |
|-----------------|------------------|------------------|------------------|-----------------------------|-------------------|
| Salaries | \$ 13,971,490 | \$ 15,098,751 | 35.60% | \$ 1,127,261 | 8.07% |
| Benefits | 5,287,094 | 6,965,132 | 16.42% | 1,678,038 | 31.74% |
| Operating | 8,162,260 | 8,576,317 | 20.22% | 414,057 | 5.07% |
| Debt Service | 8,834,205 | 4,983,693 | 11.75% | (3,850,512) | -43.59% |
| Transfers Out | 4,511,232 | 5,378,998 | 12.68% | 867,766 | 19.24% |
| Balance Forward | - | 1,404,382 | 3.33% | 1,404,382 | 100.00% |
| Total | \$ 40,766,281 | \$ 42,407,273 | 100.00% | \$ 1,640,993 | 4.03% |



FY 2018 General Fund Transfers Out

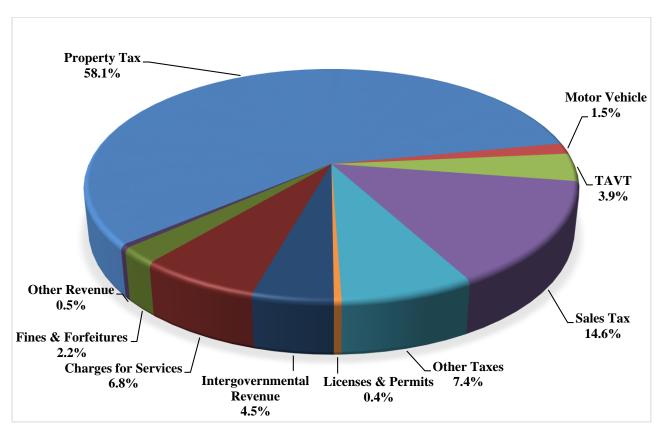
| | 2017 Budget | 2018 Budget | Percent of Total | _ | ifference 018-2017 | Percent Change |
|-------------------|-----------------|-----------------|------------------|----|-----------------------|-------------------|
| Planning & Zoning | \$ - | \$ 212,971 | 4.99% | \$ | 212,971 | 100.00% |
| Airport Authority | 269,620 | 278,414 | 6.53% | | 8,794 | 3.26% |
| EMS | 1,436,502 | 1,387,260 | 32.52% | | (49,242) | -3.43% |
| 911 | 346,870 | 456,975 | 10.71% | | 110,105 | 31.74% |
| Emergency Mgmt. | 76,152 | 107,959 | 2.53% | | 31,807 | 41.77% |
| Health Department | 283,250 | 283,250 | 6.64% | | - | 0.00% |
| Transfer Station | 83,561 | 63,546 | 1.49% | | (20,015) | -23.95% |
| KJCB | 75,587 | - | 0.00% | | (75,587) | -100.00% |
| Senior Center | 342,580 | 355,768 | 8.34% | | 13,188 | 3.85% |
| Hurricane Shoals | 57,601 | 54,249 | 1.27% | | (3,352) | -5.82% |
| Parks & Rec. | 863,414 | 1,065,988 | 24.98% | | 202,574 | 23.46% |
| Total | \$ 3,835,137 | \$ 4,266,380 | 100.00% | \$ | 431,243 | 11.24% |

^{*}Health Insurance transfer of \$5.0 million was not included above because the cost was allocated to the departments in 2018. However, the activity will be recorded in the Health Insurance Internal Service Fund.



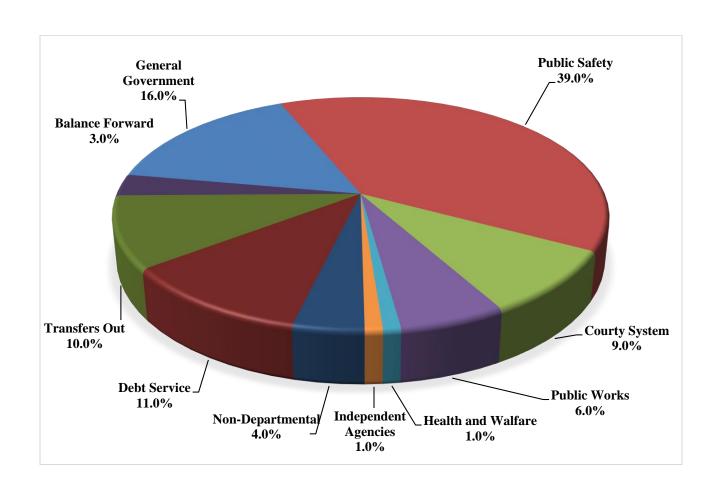
FY 2018 General Fund Revenues by Source

| | 2017 | | 2018 | | | | Percent |
|--------------------------------|---------------|----|------------|------------|--------------|-------------|------------|
| | General | | General | Percent of | \mathbf{C} | hange from | Change |
| | Fund | | Fund | Total | I | Prior Year | Prior Year |
| Property Tax | \$ 22,203,288 | \$ | 24,632,500 | 58.09% | \$ | 2,429,212 | 10.94% |
| Motor Vehicle | 700,000 | | 650,000 | 1.53% | | (50,000) | -7.14% |
| TAVT | 1,600,000 | | 1,650,000 | 3.89% | | 50,000 | 3.13% |
| Sales Tax | 5,700,000 | | 6,200,000 | 14.62% | | 500,000 | 8.77% |
| Other Taxes | 2,803,000 | | 3,149,740 | 7.43% | | 346,740 | 12.37% |
| Licenses & Permits | 178,800 | | 179,300 | 0.42% | | 500 | 0.28% |
| Intergovernmental Rev. | 2,154,953 | | 1,918,434 | 4.52% | | (236,519) | -10.98% |
| Charges for Services | 2,684,400 | | 2,882,500 | 6.80% | | 198,100 | 7.38% |
| Fines & Forfeitures | 999,500 | | 949,000 | 2.24% | | (50,500) | -5.05% |
| Other Revenue | 131,300 | | 195,800 | 0.46% | | 64,500 | 49.12% |
| Total Revenues | 39,155,241 | | 42,407,274 | 100.00% | | 3,252,033 | 8.31% |
| Other Financing Sources | | | | | | | _ |
| Operating Transfer In | 1,205,767 | | - | 0.00% | | (1,205,767) | -100.00% |
| Prior Year Fund Balance | 405,273 | | - | 0.00% | | (405,273) | -100.00% |
| Total Revenues | | | | | | | |
| & Other Sources | \$40,766,281 | \$ | 42,407,274 | 100.00% | \$ | 1,640,992 | 4.03% |



FY 2018 General Fund Expenditures by Function

| | 2017 General Fund | 2018 General Fund | Percent of Total | Change from Prior Year | Percent Change Prior Year |
|---|-------------------------|-------------------------|---------------------|------------------------------|------------------------------|
| General Government | \$5,328,440 | \$6,524,121 | 15.38% | \$1,195,681 | 22.44% |
| Public Safety | 14,520,756 | 16,578,439 | 39.09% | 2,057,683 | 14.17% |
| Court System | 3,631,426 | 3,913,031 | 9.23% | 281,605 | 7.75% |
| Public Works | 1,924,879 | 2,408,900 | 5.68% | 484,021 | 25.15% |
| Health and Welfare | 238,993 | 277,410 | 0.65% | 38,417 | 16.07% |
| Independent Agencies | 396,350 | 465,050 | 1.10% | 68,700 | 17.33% |
| Non-Departmental | 2,056,095 | 2,990,250 | 7.05% | 1,610,250 | 116.68% |
| Total Expenditures | 28,096,939 | 33,157,201 | 78.18% | 5,736,357 | 20.92% |
| Other Financing Sources | | | | | |
| Debt Service | 8,834,205 | 4,983,693 | 11.75% | (3,850,512) | -43.59% |
| Transfers Out Total Expenditures | 3,835,137 | 4,266,380 | 10.07% | (244,852) | -5.43% |
| & Other Sources | \$40,766,281 | \$42,407,274 | 100.00% | \$1,640,992 | 4.03% |



FY 2018 Bond Debt Service and Funding Source

| | 2018 |
|--|-----------------|
| Airport Debt | \$ 253,705 |
| 2009 A IDA Refunding | 1,472,860 |
| 2013 COPS refunding | 542,100 |
| 2011 COPS refunding | 1,134,880 |
| 2016 B IDA Bonds | 976,750 |
| 2014 A Bonds | 290,445 |
| 2014 B Bonds | 3,960 |
| 2015 A Bonds | 233,350 |
| S2015 Water & Sewer Authority Debt | 479,568 |
| | 5,387,618 |
| | |
| Other Debt Service Payments - Various Funds | |
| 2012 A Refunding | 1,364,598 |
| 2009 B IDA Bonds | 1,086,405 |
| 2015 B Bonds | 1,118,350 |
| | 3,569,353 |
| Other Intergovernmental Debt directly Paid by County but not budge | ted (pass-thru) |
| 2007 B Bonds - Jefferson | 641,265 |
| (Reimbursed by City but County carries liability) | |
| | 641,265 |
| Total Debt Payments for FY2018 | \$ 9,598,236 |

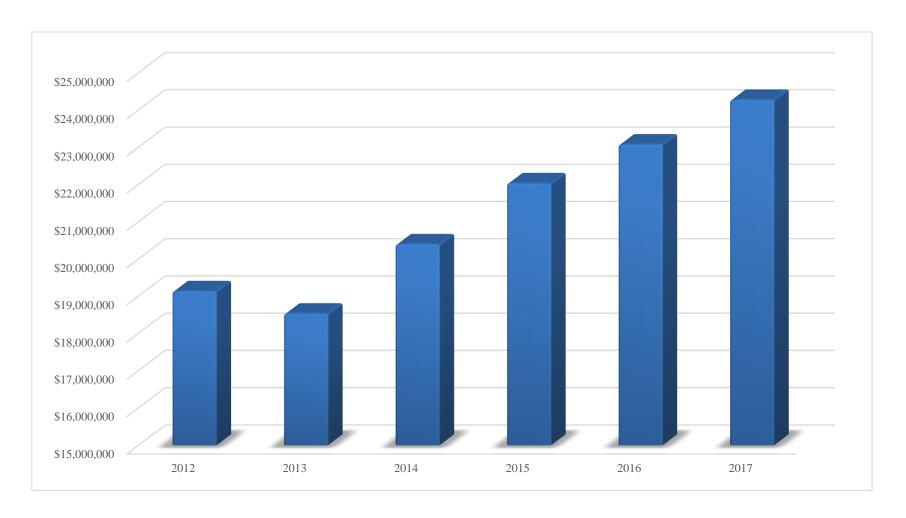
General Fund Bonded Debt shown above = 2.246 mills of property tax

FY 2018 Summary of Budgets by Fund Type

| | | Total | | |
|--|---------------|--------------|--------------|---------------|
| | General | Revenue | Other | All |
| | Fund | Fund | Funds | Funds |
| Revenues | | | | |
| Property Tax | \$ 24,632,500 | \$ - | \$ - | \$ 24,632,500 |
| Motor Vehicle | 650,000 | - | - | 650,000 |
| TAVT | 1,650,000 | - | - | 1,650,000 |
| Sales Tax | 6,200,000 | - | - | 6,200,000 |
| Other Taxes | 3,149,740 | - | - | 3,149,740 |
| Licenses & Permits | 179,300 | 558,750 | - | 738,050 |
| Intergovernmental Revenue | 1,918,434 | 431,182 | - | 2,349,616 |
| Charges for Services | 2,882,500 | 4,348,725 | 1,906,000 | 9,137,225 |
| Fines & Forfeitures | 949,000 | 13,000 | - | 962,000 |
| Other Revenue | 195,800 | - | 18,735 | 214,535 |
| Total Revenues | 42,407,274 | 5,351,657 | 1,924,735 | 49,683,666 |
| Other Financing Sources | | | | |
| Operating Transfer In | - | 3,641,170 | 341,960 | 3,983,130 |
| Prior Year Fund Balance | - | 281,434 | - | 281,434 |
| Total Revenues & Other Sources | 42,407,274 | 9,274,261 | 2,266,695 | 53,948,230 |
| | | | | |
| Expenditures | | | | |
| General Government | 6,524,121 | 1,055,500 | - | 7,579,621 |
| Public Safety | 16,578,439 | 5,813,849 | - | 22,392,288 |
| Court System | 3,913,031 | 187,407 | - | 4,100,438 |
| Public Works | 2,408,900 | - | - | 2,408,900 |
| Health & Welfare | 277,410 | 603,268 | 2,266,695 | 3,147,373 |
| Parks & Recreation | - | 1,614,237 | - | 1,614,237 |
| Independent Agencies | 465,050 | - | - | 465,050 |
| Non-Departmental | 2,990,250 | - | - | 2,990,250 |
| Debt Service | 4,983,693 | - | - | 4,983,693 |
| Subtotal Expenditures | 38,140,894 | 9,274,261 | 2,266,695 | 49,681,850 |
| Other Financing Uses: | 4.266.200 | | | 1244 200 |
| Operating Transfers Out | 4,266,380 | - | - - | 4,266,380 |
| Total Expenditures & Other Financing Uses | \$ 42,407,274 | \$ 9,274,261 | \$ 2,266,695 | \$ 53,948,230 |
| Excess of Revenues Over Expenditures | \$ - | \$ - | \$ - | \$ - |
| • | · | • | | • |
| Fund Balance | | | | |
| Expected Total Fund Balance/Net Assets | | | | |
| Beginning of Year | \$ 7,381,527 | | | |
| Assigned, Unassigned Fund Balance | \$ 6,141,652 | | | |
| Projected Increase to Fund Balance in FY2018 | \$ 1,404,382 | | | |
| Expected Fund Balance/Net Assets End of Year - Total | \$ 8,785,909 | | | |
| Expected Fund Balance/Net Assets End of Year - Assigned, Unassigned | \$ 7,546,034 | | | |

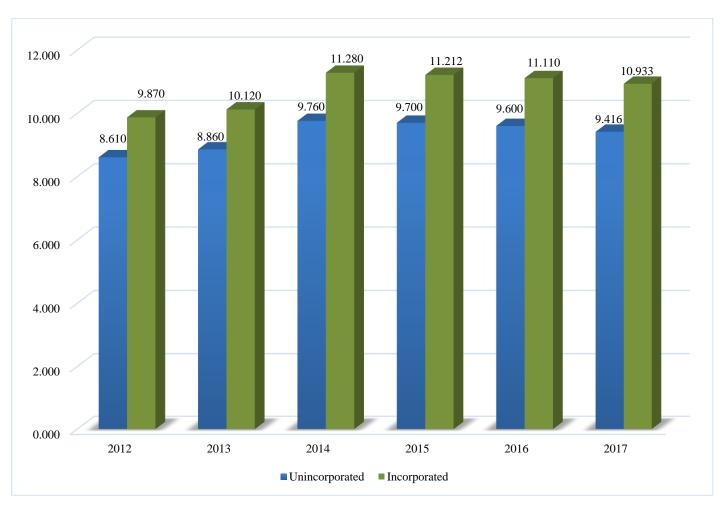
Total County Taxes Levied 2012 – 2017

| | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
|---------------------------|------------|------------|------------|------------|------------|------------|
| | | | | | | |
| Taxes County Taxes Levied | 19,133,068 | 18,531,487 | 20,392,139 | 22,033,244 | 23,074,539 | 24,274,078 |

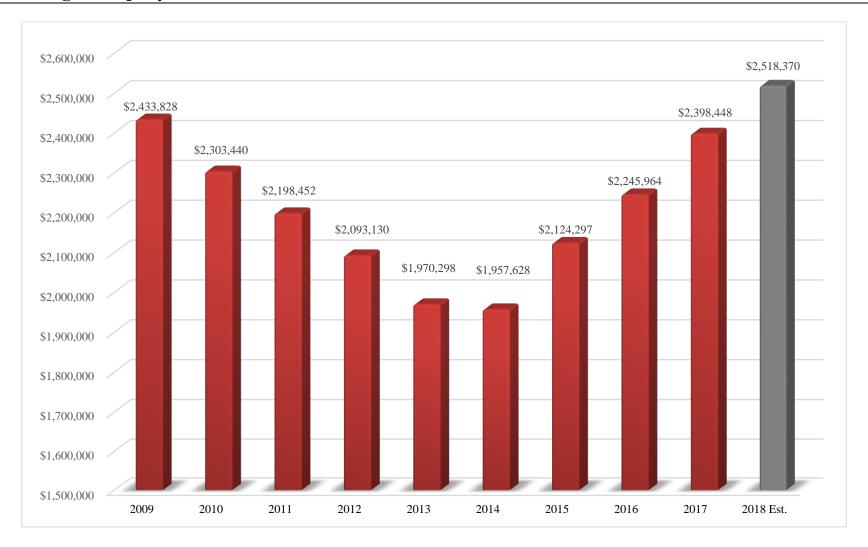


County Millage Rates 2012 – 2017

| | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
|----------------|-------|--------|--------|--------|--------|--------|
| Unincorporated | 8.610 | 8.860 | 9.760 | 9.700 | 9.600 | 9.416 |
| Incorporated | 9.870 | 10.120 | 11.280 | 11.212 | 11.110 | 10.933 |



FY 2018 Net Digest Property Values



Notes: 2018 projected digest is based on a 5% growth model. Values x 1,000